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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

ASHLEY LEWIS,

Plaintiff,

v.

THE CENTER FOR COUNSELING AND
HEALTH RESOURCES, et al.,

Defendants.

Case No. C08-1086 MJP

ORDER DENYING
DEFENDANTS' MOTION TO
DISMISS AND GRANTING
PLAINTIFF'S MOTION TO
AMEND

This matter comes before the Court on Defendants' motion to dismiss pursuant to RCW 7.70.150. (Dkt. No. 41.) Having reviewed the motion, Plaintiff's response, (Dkt. No. 43), Defendants' reply, (Dkt. No. 45), and the balance of the record, the Court DENIES the motion for the reasons set forth below. The Court has also reviewed Plaintiff's motion to amend her complaint, (Dkt. No. 46), Defendants' opposition to that motion, (Dkt. No. 49), and Plaintiff's reply, (Dkt. No. 53), and hereby GRANTS the motion for the reasons set forth below.

Background

The Center for Counseling and Health Resources ("The Center") is a Washington corporation that provides treatment for a range of mental health diagnoses. (Dkt. No. 4 at 1.) Plaintiff is an Oregon resident who received treatment at The Center from July 22, 2004 until

1 August 2005. (Id.) The individually-named defendants are owners and/or employees of The
2 Center. (Id. at 2.)

3 On July 17, 2008, Plaintiff initiated this action in federal court under diversity
4 jurisdiction. (Dkt. No. 1.) On September 18, 2008, Plaintiff filed an amended complaint against
5 The Center and the individual defendants alleging seven state law claims: (1) breach of contract;
6 (2) violation of Washington’s Consumer Protection Act; (3) breach of fiduciary duty; (4) medical
7 malpractice; (5) professional malpractice; (6) violation of Washington’s Health Care Information
8 Access and Disclosure Act; and (7) violation of Washington’s State Securities Act. (Id. at 5–7.)
9 After the parties reached a partial settlement agreement, Plaintiff dismissed the majority of her
10 claims, leaving only the claims for medical malpractice and breach of fiduciary duty “as it relates
11 to the care and treatment plaintiff received from defendants.” (Dkt. No. 22 at 2.) Defendants’
12 current motion seeks dismissal of all remaining claims.

13 Analysis

14 Defendants’ bring their arguments in a motion for judgment on the pleadings. See Fed.
15 R. Civ. P. 12(c). The standard applied on a Rule 12(c) motion is similar to that applied on a Rule
16 12(b)(6) motion; a judgment on the pleadings is appropriate when, even if all the allegations in
17 the complaint are true, the moving party is entitled to judgment as a matter of law. Milne ex rel.
18 Coyne v. Stephen Slesinger, Inc., 430 F.3d 1036, 1042 (9th Cir. 2005). When determining a
19 motion for judgment on the pleadings, the Court should assume the allegations in the complaint
20 to be true and construe them in the light most favorable to the plaintiff, and the movant must
21 clearly establish that no material issue of fact remains to be resolved. McGlinchey v. Shell
22 Chemical Co., 845 F.2d 802, 810 (9th Cir. 1988). Because the Court has not considered
23 documents outside the pleadings, it need not reach Defendants’ motion to strike the Declaration
24 of Eleanor Hamburger. (Dkt. No. 45 at 1.)

25 1. Choice of Law

26 Defendants move to dismiss this action on the ground that Plaintiff failed to comply with
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1 a Washington statute requiring a plaintiff in a medical malpractice case to file a “certificate of
2 merit” at the time the complaint is filed. RCW 7.70.150.¹ Plaintiff asserts that the Washington
3 statute requiring a certificate of merit in malpractice suits should not be applied in this federal
4 action.

5 Because the Court’s jurisdiction in this action is based on complete diversity, the Court
6 must engage in a three-part choice-of-law analysis to determine whether RCW 7.70.150 governs
7 Plaintiff’s state law claims in federal court. Hanna v. Plumer, 380 U.S. 460, 470–74 (1965).
8 The Court first inquires whether the state law directly conflicts with federal law. Id. If there is
9 no direct conflict, the Court must follow the Erie doctrine and apply state law on substantive
10 issues and federal law on procedural issues. Id. at 468 (citing Erie R.R. Co. v. Tompkins, 304
11 U.S. 64, 78 (1938)). The Court’s review of the substantive or procedural nature of the state law
12 in question must be informed by “the twin aims of the Erie rule: discouragement of forum-
13 shopping and avoidance of inequitable administration of the laws.” Id. Finally the Court must
14 consider whether an overriding federal interest requires application of federal law despite the
15 substantive nature of the state law in question. See Byrd v. Blue Ridge Rural Elec. Coop., 356
16 U.S. 525, 537–39 (1958).

17 Plaintiff argues that RCW 7.70.150 is in direct conflict with Fed. R. Civ. P. 8, which
18 governs pleading requirements in federal court. Relying on Long v. Adams, 411 F. Supp. 2d 701
19 (E.D. Mich. 2006), Plaintiff asserts that Washington’s certificate of merit requirement imposes a
20 heightened pleading standard on plaintiffs that conflicts with the less rigorous notice pleading
21 standard set forth in Fed. R. Civ. P. 8(a). See also Braddock v. Orlando Regional Health Care
22 System, Inc., 881 F. Supp. 580, 584 (M.D. Fla. 1995) (“The heightened pleading requirement in
23 [Florida law], requiring an affidavit from a medical expert as part of a plaintiff’s complaint,

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25 ¹For plaintiffs who file their medical malpractice claim within 45 days of the expiration of
26 the limitations period, the statute permits an additional 45 days from the date the complaint is filed
27 to file a certificate of merit. RCW 7.70.150(1). Neither party suggests that Plaintiff’s malpractice
claim falls within this exception.

1 directly conflicts with Fed. R. Civ. P. 8(a), which requires only a ‘short and plain statement of
2 the claim showing that the pleader is entitled to relief.’”); Mastec North America, Inc. v. Coos
3 County, Civ. No. 04-278-AA, 2006 WL 1888928 (D. Or. 2006) (same); Baird v. Celis, 41 F.
4 Supp. 2d 1358 (N.D. Ga 1999) (same); Boone v. W.R. Knight III, 131 F.R.D. 609 (S.D. Ga.
5 1990) (same). Yet federal courts are not in agreement on this issue and significant authority
6 suggests that there is no direct conflict between the federal rules and a state law requiring that a
7 certificate of merit be filed in support of a malpractice complaint. See Chamberlain v.
8 Giampapa, 210 F.3d 154, 160 (3d Cir. 2000) (finding no direct conflict between New Jersey’s
9 affidavit of merit statute and the federal rules because the federal rules “dictate the content of the
10 pleadings and the degree of specificity that is required[,]” and their “overall purpose is to provide
11 notice of the claims and defenses of the parties[,]” while the purpose of New Jersey’s affidavit of
12 merit statute (requiring the filing of such affidavit within sixty days of the defendant’s answer)
13 “is not to give notice of the plaintiff’s claim, but rather to assure that malpractice claims for
14 which there is no expert support will be terminated at an early stage in the proceedings.”); Hun
15 Dae Lee v. Putz, No. 1:03-CV-267, 2006 U.S. Dist. LEXIS 43449 (W.D. Mich. June 27, 2006)
16 (finding no conflict between state’s affidavit of merit statute and the federal rules); Clark v.
17 Sarasota County Pub. Hosp. Bd., 65 F. Supp. 2d 1308 (M.D. Fla. 1998) (rejecting plaintiff’s
18 argument that Florida’s affidavit of merit statute directly conflicted with Rule 8(a)); Thompson
19 ex rel. Thompson v. Kishwaukee Valley Medical Group, No. 86 C 1483, 1986 WL 11381 (N.D.
20 Ill. Oct. 6, 1986) (holding that Illinois statute requiring the attachment of an affidavit of merit to
21 a complaint alleging medical malpractice did not conflict with Federal Rules 8, 9, or 11).

22 This Court respectfully rejects the notion in Long that a state law requiring plaintiffs to
23 file a certificate of merit with a complaint amounts to an additional pleading requirement in
24 conflict with the federal rules. 411 F. Supp. 2d at 708. As noted in Chamberlain, the federal
25 rules that govern pleading and the certificate of merit statutes are directed towards different
26 purposes, and can “exist side by side” without conflict. 210 F.3d at 160. Federal Rules 8 and 9

1 aim to provide notice of the parties' claims and defenses, while the certificate of merit statute
2 aims to prevent the litigation of frivolous malpractice actions. Id. Even though Washington's
3 statute requires that the certificate of merit be filed alongside a plaintiff's complaint, it cannot be
4 considered an additional pleading requirement because its content and purpose differ from the
5 content and purpose of a pleading as governed by the federal rules.

6 Because there is no conflict between RCW 7.70.150 and the federal rules, the Court next
7 applies the Erie rule to determine if the state law should apply. Hanna, 380 U.S. at 470. In
8 applying Erie, the objective is "to insure that, in all cases where a federal court is exercising
9 jurisdiction solely because of the diversity of citizenship of the parties, the outcome of the
10 litigation in the federal court should be substantially the same, so far as legal rules determine the
11 outcome of a litigation, as it would be if tried in a State court." Guaranty Trust Co. of New York
12 v. York, 326 U.S. 99, 109 (1945). Under Erie, the Court must apply state law on substantive
13 issues and federal law on procedural issues. Hanna, 380 U.S. at 470. The legislative history of
14 RCW 7.70.150 indicates that it is substantive in nature. See Bennett v. Seattle Mental Health,
15 208 P.3d 578 (Wash. App. 2009) (citing 1976 Final Legislative Report, 44th Wash. Leg., 2d Ex.
16 Sess., at 22). The Washington legislature enacted the statute in an effort to provide alternative
17 methods for resolving malpractice disputes, and to control the cost of malpractice insurance by
18 preventing frivolous medical malpractice actions. See id. These goals implicate the substantive
19 outcomes of such litigation.

20 Additionally, applying the statute as substantive law prevents forum shopping and
21 ensures equitable administration of the law. See Hanna, 380 U.S. at 468. If the federal court did
22 not apply Washington's certificate of merit requirement, "a plaintiff could simply circumvent the
23 application of the statute by avoiding state court and filing his claim in federal court[.]" resulting
24 in the forum-shopping Erie sought to avoid. Hun Dae Lee v. Putz, 2006 U.S. Dist. LEXIS 43449
25 at *18. Failure to enforce RCW 7.70.150 in federal court would also result in inequitable
26 administration of the laws, requiring defendants in federal court "to engage in additional
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1 litigation and expense in a non-meritorious malpractice suit simply because the plaintiff was
2 from a different state[.]” and requiring a non-diverse plaintiff in state court “to comply with the
3 statute, while a plaintiff in federal court would avoid the statute simply because he is a citizen of
4 a different state.” Id. at *18–19.

5 Because no overriding federal interest requires application of federal law despite the
6 substantive nature of RCW 7.70.150, the Court finds the certificate of merit statute applicable in
7 this action. This conclusion is consistent with other rulings in this district where the court
8 applied RCW 7.70.150 without engaging in the choice-of-law analysis above. See Hanner v.
9 USA, No. C08-5728 FDB, 2009 U.S. Dist. LEXIS 52800 (W.D. Wash. June 22, 2009); Gobin v.
10 Dept. of the Army W. Regional Command Madigan Army Med. Ctr., No. C07-5677-RBL, 2008
11 WL 828944 (W.D. Wash. Mar. 27, 2008); Abear v. Teveliet, No. 06-5550-RBL, 2006 WL
12 3813560 at *3 (W.D. Wash. Dec. 21, 2006).

13 2. The Sufficiency of Plaintiff’s Certificate of Merit

14 Although Plaintiff’s original complaint and amended complaint both rely on a certificate
15 of merit by Emily Cooper, M.D., (Dkt. No. 1 at 4; Dkt. No. 4 at 5), there is no record that the
16 certificate was filed with this Court. Defendants attached a copy of Dr. Cooper’s certificate of
17 merit to their motion to dismiss. (Dkt. No. 41-2.) Defendants admit that they were served a
18 copy of the certificate and believed that it had been filed with the original complaint, and their
19 motion only attacks the sufficiency of that certificate. (See Dkt. No. 41 at 2.)

20 Since being alerted to the absence of Dr. Cooper’s certificate in the record, Plaintiff has
21 filed a motion for leave to amend her complaint to add the certificate. (Dkt. No. 46.) Having
22 reviewed the motion and Defendants’ opposition, the Court grants Plaintiff leave to amend her
23 complaint to incorporate Dr. Cooper’s affidavit. Fed. R. Civ. P. 15(a) requires that leave to
24 amend “shall be freely given when justice so requires.” Because (1) Defendants would not be
25 prejudiced by the amendment; (2) there is no evidence that Plaintiff acted in bad faith or caused
26 undue delay; (3) and amendment would not be futile, Plaintiff is entitled to amend her complaint.

1 See DCD Programs, Ltd. v. Leighton, 833 F.2d 183, 186 (9th Cir. 1987) (setting forth factors to
2 consider on a request for leave to amend and finding that “Rule 15’s policy of favoring
3 amendments to pleadings should be applied with extreme liberality”).

4 Turning to the certificate itself, Defendants argue that Dr. Cooper’s affidavit does not
5 meet the requirements of RCW 7.70.150 because: (1) it fails to specifically address the care and
6 treatment of Plaintiff; (2) it fails to identify the individually-named defendants; and (3) it fails to
7 identify the factual basis for Dr. Cooper’s conclusion that The Center’s treatment did not meet
8 the accepted standard of care. (Dkt. No. 41.) As an alternative to dismissal, Defendants ask the
9 Court to limit Plaintiff’s claims to The Center’s treatment of her eating disorder. (Id. at 6–7.)

10 a. Failure to Identify Ms. Lewis

11 Defendants first argue that the certificate does not comply with RCW 7.70.150 because
12 Dr. Cooper failed to tailor the certificate to the care and treatment of this particular plaintiff.
13 Instead of identifying Ms. Lewis by name, the certificate makes reference to “the several
14 plaintiffs listed above.” (Dkt. No. 41-2 at 1.) Yet Defendants do not suggest that Ms. Lewis is
15 not one of the plaintiffs referenced by Dr. Cooper, and the pleadings indicate that the treatment
16 received by Ms. Lewis at The Center is indeed the treatment at issue in the certificate. The
17 complaint states that Ms. Lewis received treatment at The Center, and alleges that “The Center’s
18 treatment of Ms. Lewis failed to meet the required standard of care,” citing to Dr. Cooper’s
19 affidavit for support. (Dkt. No. 4 at 5.)

20 Washington law requires that the certificate of merit “contain a statement that the person
21 executing the certificate of merit believes ... that there is a reasonable probability that the
22 defendant’s conduct did not follow the accepted standard of care required to be exercised by the
23 defendant.” RCW 7.70.150(3). Washington courts have interpreted this language as a
24 requirement that the certificate focus on the defendants’ conduct. See Morris v. Swedish Health
25 Servs., 148 Wn. App. 771, 780-781 (Wash. Ct. App. 2009) (finding sufficient a certificate of
26 merit that failed to address the plaintiff’s injury). Dr. Cooper’s affidavit meets the statute’s
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1 requirement by opining that Defendants’ conduct “was below the standard of care for a
2 Washington State medical provider treating patients with eating disorders....” (Dkt. No. 41-2 at
3 ¶ 2.) Further, Dr. Cooper’s evaluation of The Center’s inadequate treatment states explicitly that
4 The Center “failed to provide necessary, adequate medical diagnostic assessment to determine
5 the appropriate treatment for each of the patients....” (*Id.* at ¶ 3.) Because the pleadings
6 sufficiently link that opinion to Defendants’ treatment of Ms. Lewis, the failure to identify Ms.
7 Lewis by name in the certificate of merit does not make the certificate insufficient.

8 b. Failure to Identify the Individually-Named Defendants

9 RCW 7.70.150(2) states that a plaintiff filing a malpractice claim “must file a certificate
10 of merit for each defendant.” Defendants argue that the claims against the individually-named
11 defendants must be dismissed because Dr. Cooper’s certificate of merit mentions only a single
12 defendant, The Center. (Dkt. No. 41 at 5.)

13 The Washington Court of Appeals recently addressed a similar argument, and held that a
14 single certificate of merit was sufficient in a case involving multiple defendants where the
15 certificate evaluated the standard of care of the “staff” at a hospital. *Morris*, 148 Wn. App. at
16 778. The Washington court’s analysis counsels the same result here. While Dr. Cooper’s
17 certificate of merit refers only to treatment provided by “The Center,” Defendants cannot dispute
18 that Ms. Lewis’s treatment was delivered by The Center’s staff. Accepting that the certificate
19 applies to the treatment of Ms. Lewis at The Center, and inferring that her treatment was
20 delivered by the individually-named defendants (owners and employees of The Center), the
21 Court finds the certificate sufficient on this ground.

22 c. Failure to Identify the Factual Basis for Conclusions

23 Finally, Defendants’ third argument, comprising less than a half-page of their motion
24 without citation to any applicable authority, is meritless. Defendant asserts that the certificate
25 “is defective on its face due to the fact that it fails completely to identify the factual basis for the
26 conclusion that The Center’s conduct ... fell below the standard of care.” (Dkt. No. 41 at 6.)

1 RCW 7.70.150 requires only that the expert provide an opinion on the defendant's conduct, and
2 does not dictate that the expert identify what information was reviewed, or require citation to any
3 research or interviews she may have conducted. Defendants provide no authority for their
4 assertion that the certificate is insufficient for failing to include such information, and the motion
5 must be denied on this ground.


6 d. Limitation of Claims

7 In the alternative to dismissal, Defendants ask the Court to rule that the issues in this
8 action be limited to The Center's treatment of Plaintiff's eating disorder because the certificate
9 of merit only addresses treatment of an eating disorder. (Dkt. No. 41 at 6-7.) The Court need
10 not rule on this issue because the malpractice claim in this action is governed by the amended
11 complaint. (Dkt. No. 4.) In the complaint, Plaintiff alleges that "The Center committed medical
12 malpractice by providing treatment to Ms. Lewis that fell below the standard of care for a
13 medical provider treating patients with eating disorders." (Id. at ¶ 12.) Ms. Lewis has provided
14 a certificate of merit in support of her malpractice claim as required by RCW 7.70.150, and the
15 claim survives this motion.

16 **Conclusion**

17 Having determined that RCW 7.70.150 does not conflict with the federal rules and that
18 the statute is substantive in nature, the Court applies Washington's certificate of merit
19 requirement to Plaintiff's malpractice action. Because Dr. Cooper's certificate of merit meets
20 the requirements of RCW 7.70.150, Defendants' motion to dismiss is DENIED. The Court also
21 GRANTS Plaintiff leave to amend her complaint to incorporate Dr. Cooper's affidavit.
22 The Clerk is directed to send a copy of this order to all counsel of record.

23 Dated: July 28, 2009

24 
25 Marsha J. Pechman
26 U.S. District Judge
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